

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 DEAE-00 CIAE-00 INR-07 JUSE-00

NSAE-00 SNM-02 SY-04 TRSE-00 NSC-05 OES-03 OMB-01

AGR-05 DODE-00 NSCE-00 SSO-00 USIE-00 INRE-00 COME-00

EB-07 AID-05 SS-15 H-01 /078 W

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O R 121045Z FEB 75

FM AMEMBASSY ANKARA

TO SECSTATE WSHDC IMMEDIATE 7938

INFO USMISSION GENEVA IMMEDIATE

AMCONSUL IZMIR

AMCONSUL ADANA

AMCONSUL ISTANBUL

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E.O. 11652: GDS

TAGS: SNAR, TU, UN

SUBJ: POPPY CONTROL PROGRAM

REF: A. STATE 30363(NOTAL) ?. STATE 30056(NOTAL)

C. GENEVA 853(NOTAL) D. ANKARA 1054

1. WITH REFERENCE TO RECENT MESSAGES FROM THE DEPARTMENT AND USMISSION GENEVA REGARDING THE POPPY CONTROL PROGRAM IN TURKEY, WE SUBMIT THE FOLLOWING FURTHER COMMENTS ON WHAT SHOULD BE DONE NEXT:

A. FARMER COMPENSATION. WE FULLY CONCUR WITH THE PROPOSAL IN PARAGRAPH 2C OF REF B THAT THE UN SHOULD DEVELOP ITS OWN FORMULA AND TAKE IT TO THE TURKS AS A BASIS FOR DISCUSSION. AS STATED IN REF D., WE BELIEVE THIS QUESTION SHOULD BE GIVEN THE HIGHEST PRIORITY, AND THAT WITHOUT FURTHER DELAY THE UN SHOULD DEVELOP A FIGURE AND PRESENT IT TO TURKISH OFFICIALS. IN THIS CONNECTION, WE WISH TO RE-EMPHASIZE THAT THE UN SHOULD NOT

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RPT NOT EXPECT TO USE THIS EMBASSY AS A MAJOR CHANNEL FOR

INFLUENCING THE GOT ON THIS MATTER. THAT IS SIMPLY NOT RPT NOT IN THE CARDS GIVEN OUR CURRENT DIFFICULTIES HERE--AND MOST PARTICULARLY THIS IS NOT RPT NOT IN THE CARDS ON THIS OF ALL SUBJECTS

WE WILL, HOWEVER, PROVIDE WHATEVER DATA ARE AVAILABLE HERE (WE ARE COLLECTING THE INFORMATION REQUESTED IN PARA 4 REF B AND WILL SEND IT BY SEPTEL AS SOON AS AVAILABLE). BUT, WE EMPHASIZE AGAIN, THE MAJOR EFFORT WITH TURKISH OFFICIALS MUST BE MADE BY THE UN GROUP, AND WE URGE THAT THEY NOT RPT NOT WAIT UNTIL THEIR NEXT VISIT TO TURKEY (IN MARCH) BEFORE TAKING UP THE MATTER. WE BELIEVE A FURTHER WRITTEN COMMUNICATION FROM THE UN TO THE GOT WOULD BE AN EFFECTIVE WAY TO BEGIN THE EXCHANGE, AND THAT THIS SHOULD BE DONE SOONEST.

B. EQUIPMENT. BASED ON MY EARLIER, INTENSIVE EXPERIENCE AS AN AID ASSISTANT ADMINISTRATOR MY VIEWS REGARDING THE UNWISDOM OF THE PROPOSAL FOR AN EQUIPMENT SUPPORT PROGRAM REMAIN AS STATED IN REF D. THE ENTIRE EQUIPMENT SUPPORT PROPOSAL (AND THE "FLOWERS AND SMILES" MESSAGE FROM THE TURKS REPORTED IN REF C) FOLLOWS A PATTERN WHICH MANY EXPERIENCED AID OFFICIALS HAVE LONG SINCE LEARNED TO BE DEEPLY SUSPICIOUS OF.

FURTHERMORE, AS STATED IN REF D, WE BELIEVE IT IS NOT RPT NOT LIKELY MUCH EQUIPMENT WILL GET HERE IN TIME TO BE USED EFFECTIVELY THIS SEASON, (THE GOT SHOULD, HOWEVER, HAVE EXTENSIVE EQUIPMENT AVAILABLE WHICH THE USG HAS PROVIDED EARLIER.) IN PROJECTING THE ARRIVAL DATE FOR ANY EQUIPMENT, INCIDENTALLY, PROVISION SHOULD BE MADE FOR THE NEGOTIATION AND SIGNATURE OF A MINISTERAIL PROTOCOL COVERING IMPORTATION PROCEDURES. OTHERWISE, THE EQUIPMENT IS LIKELY TO BE HELD UP IN PORT BY TURKISH CUSTOMS.

IN VIEW OF THE FOREGOING, WE MUST MAKE CLEAR ONCE AGAIN THAT THE USG'S PROCEEDING NOW TO FUND A MAJOR EQUIPMENT PROGRAM IS CONTRARY TO THIS EMBASSY'S RECOMMENDATION. I URGE THAT IT NOT RPT NOT BE DONE. INSTEAD, WE SUGGEST THAT THE UN SAY TO THE TURKS THAT UNFORTUNATELY DUE TO THE SHORT TIME REMAINING BEFORE THE HARVEST, IT WILL NOT RPT NOT BE POSSIBLE TO PROVIDE MUCH EQUIPMENT THIS YEAR. HOWEVER, IF THE TURKS MAKE AN EFFECTIVE CONTROL EFFORT THIS YEAR, THEN THE UN WILL VERY

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SERIOUSLY CONSIDER MAKING MORE EQUIPMENT AVAILABLE NEXT YEAR (I.E., AFTER THE TURKS HAVE DEMONSTRATED THEY ARE MAKING A DETERMINED EFFORT TO CONTROL POPPY CULTIVATION AND AFTER THERE HAS BEEN A CHANCE TO DETERMINE WHAT THEIR GENUINE NEEDS FOR EQUIPMENT ARE AND UNDER CIRCUMSTANCES WHERE--UNLIKE THE PRESENT PLAN--THERE CAN BE AN ORDERLY PROGRAM WELL IN ADVANCE OF THE HARVEST TO TRAIN PEOPLE IN THE USE OF THE EQUIPMENT). A ONE YEAR DELAY WOULD ALSO HELP

IN JUSTIFYING THE PROGRAM BEFORE CONGRESS, ONCE THE TURKS
HAVE MADE A BONA FIDE ENFORCEMENT EFFORT IN THE FIRST YEAR.

2. TO RESPOND TO THE DEPARTMENT'S SPECIFIC QUESTION (PARA 2
REF A), IF THE SITUATION IS PRESENTED BY THE UN TO THE TURKS IN THE
HONEST STRAIGHTFORWARD WAY SUGGESTED ABOVE, THE FALL-OUT IN TERMS OF
US-TURK BILATERAL RELATIONS SHOULD NOT RPT NOT BE VERY GREAT. IN
ANY EVENT, FOR THE PRESENT THESE BILATERAL RELATIONS ARE GOING TO
BE CONTROLLED ALMOST EXCLUSIVELY BY DEVELOPMENTS IN A QUITE
DIFFERENT ARENA.

3. WE AGAIN WISH TO EMPHASIZE THAT THE CRUCIAL FACTOR IN
THE SUCCESS OF THE POPPY STRAW PROGRAM WILL BE THE ESTABLISH-
MENT OF A REALISTIC PRICE FOR THE FARMERS. THIS IS THE
FUNDAMENTAL PROBLEM WHICH THE DEPARTMENT AND THE UN SHOULD
FOCUS UPON, AND ENERGIES SHOULD NOT RPT NOT BE DIVERTED TO
MATTERS OF LESS CRITICAL CONSEQUENCE.

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